

Global Goal on Adaptation (GGA)

Pre-COP Factsheet [HERE](#)



Background

The Global Goal on Adaptation (GGA), established under Article 7 of the Paris Agreement, aims to enhance adaptive capacity, strengthen resilience, and reduce vulnerability to climate change. By doing so, it contributes to sustainable development and provides a collective framework that guides nations in implementing effective adaptation strategies and tracking progress in addressing climate impacts.

COP29 Outcomes

At COP29, parties advanced the GGA by adopting the UAE Framework for Global Climate Resilience, which sets thematic and dimensional targets for adaptation and resilience. Additionally, the two-year UAE-Belém work programme was launched to develop indicators for tracking progress toward these targets. However, significant divisions emerged during discussions, particularly around the inclusion of means of implementation and the concept of transformational adaptation. These disagreements lead to procedural delays and the deferral of some decisions to future sessions.

Party Positions

	Implementation (inclusion of means of implementation in framework)	Scale of Adaptation (should adaptation be incremental or transformational)	Agenda (should the GGA be a permanent agenda item)
European Union	Focus on technical aspects of adaptation, with less emphasis on means of implementation	Incremental adaptation measures, not transformational changes	Not a permanent agenda item, but reviewed periodically
LDCs Least Developed Countries	Include means of implementation for effective adaptation	Transformational adaptation to tackle climate impacts	Permanent agenda item, enabling sustained attention
LMDCs Like-Minded Developing Countries	Include means of implementation, including finance and capacity-building, in GGA framework	Transformative adaptation approaches to address systemic vulnerabilities	Permanent agenda item, enabling sustained attention
FINAL OUTCOME	Discussions to continue at future sessions	Consensus to explore both incremental and transformational adaptation strategies	Agenda status will be revisited at COP30

The Road Ahead

In the lead-up to COP30 in Belém, the UAE-Belém work programme will focus on developing specific indicators to monitor progress toward the GGA targets. Parties will participate in workshops and consultations to resolve outstanding issues, such as the means of implementation and the integration of transformational approaches. The results of these efforts will be reviewed at SB62 in June 2025, with a view to complete agreement at COP30.

Sources:

<https://unfccc.int/topics/adaptation-and-resilience/workstreams/gga>

<https://www.cgjar.org/news-events/news/cop29-multilateralism-delays-controversies-and-mixed-results-for-climate-finance-adaptation-and-agriculture/>